

# Public Document Pack



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**CABINET**

**Tuesday, 21st May, 2019**

## **S U P P L E M E N T A R Y P A C K**

1.	<b>DEVELOPMENT OF RECYCLING BULKING FACILITY IN NORTH POWYS</b>
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Impact Assessment.

(Pages 3 - 12)

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# Cyngor Sir Powys County Council

## Impact Assessment (IA)

*The integrated approach to support effective decision making*



This **Impact Assessment (IA)** toolkit, incorporates a range of legislative requirements that support effective decision making and ensure compliance with all relevant legislation. **Draft versions of the assessment should be watermarked as “Draft” and retained for completeness. However, only the final version will be made publicly available. Draft versions may be provided to regulators if appropriate. In line with Council policy IAs should be retained for 7 years.**

<b>Service Area</b>	Highways, Transport and Recycling	<b>Head of Service</b>	Adrian Jervis	<b>Director</b>	Nigel Brinn	<b>Portfolio Holder</b>	Phyl Davies
<b>Proposal</b>	To continue with the development of the North Powys Bulking Facility at Abermule Business Park						
<b>Outline Summary / Description of Proposal</b>							
There is a requirement to have three strategically located bulking facilities within Powys to accommodate material collected through the kerbside collections. There are facilities in place in the mid and the south, with a requirement for a further facility in the north. A site has been identified at Abermule Business Park and planning permission has been obtained for its development for this purpose. Following this decision, there has been some opposition to this development resulting in further papers being presented to Full Council for information and Cabinet for a decision to continue.							

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Version Control (services should consider the impact assessment early in the development process and continually evaluate)

Version	Author	Job Title	Date
1.0	Ashley Collins	Senior Manager – Waste and Recycling Strategy	6 <sup>th</sup> May 2019

2. Profile of savings delivery (if applicable)

2018-19	2019-20	2020-21	2021-22	2022-23	TOTAL
£	£	£	£	£	£

3. Consultation requirements

Consultation Requirement	Consultation deadline/or justification for no consultation
No consultation required (please provide justification)	The proposal has been consulted on through the planning process

4. Impact on Other Service Areas

**Does the proposal have potential to impact on another service area? (Have you considered the implications on Health & Safety, Corporate Parenting and Data Protection?)**  
**PLEASE ENSURE YOU INFORM / ENGAGE ANY AFFECTED SERVICE AREAS AT THE EARLIEST OPPORTUNITY**

The proposal will significantly improve the operation of the kerbside collection service by having a third strategically located bulking facility to reduce overall vehicle movements and associated costs. It will also support the development of the remainder of the business park.

5. How does your proposal impact on the council's strategic vision?

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<b>Council Priority</b>	<b>How does the proposal impact on this priority?</b>	<b>IMPACT</b> Please select from drop down box below	<b>What will be done to better contribute to positive or mitigate any negative impacts?</b>	<b>IMPACT AFTER MITIGATION</b> Please select from drop down box below
<b>The Economy</b> <b>We will develop a vibrant economy</b>	The bulking facility will support the development of the rest of the business park which will attract employment to the area.	Very Good	N/A	Very Good
<b>Health and Care</b> <b>We will lead the way in effective, integrated rural health and care</b>	N/A	Neutral	N/A	Neutral
<b>Learning and skills</b> <b>We will strengthen learning and skills</b>	N/A	Neutral	N/A	Neutral
<b>Residents and Communities</b> <b>We will support our residents and communities</b>	There will be minimal impact on local communities as they are some distance from the proposed facility. The site is designated for industrial use and has the necessary supporting infrastructure	Neutral	Through the development of the rest of Business Park, the community will be improved through additional job creation.	Very Good

**Source of Outline Evidence to support judgements**

The Council has considerable previous experience of operating these bulking facilities at both Rhayader and Brecon, with few issues. The work to secure business on the rest of the site is well underway which will improve the economy of the locality.

6. How does your proposal impact on the Welsh Government’s well-being goals?

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Well-being Goal	How does proposal contribute to this goal?	<b>IMPACT</b> Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	<b>IMPACT AFTER MITIGATION</b> Please select from drop down box below
<b>A prosperous Wales:</b> An innovative, productive and low carbon society which recognises the limits of the global environment and therefore uses resources efficiently and proportionately (including acting on climate change); and which develops a skilled and well-educated population in an economy which generates wealth and provides employment opportunities, allowing people to take advantage of the wealth generated through securing decent work.	The development fully supports increasing recycling within Powys in line with Welsh Government Targets and therefore contributes to preserving the global environment. Having a strategically located facility in the north will also reduce the carbon footprint due to reduced overall vehicle movements.	Very Good	N/A	Very Good
<b>A resilient Wales:</b> A nation which maintains and enhances a biodiverse natural environment with healthy functioning ecosystems that support social, economic and ecological resilience and the capacity to adapt to change (for example climate change).	The proposal will provide a sustainable long term solution to contribute to achieving Welsh Government’s aspirations for a resilient Wales	Very Good	N/A	Very Good

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Well-being Goal	How does proposal contribute to this goal?	<b>IMPACT</b> Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	<b>IMPACT AFTER MITIGATION</b> Please select from drop down box below
<p><b>A healthier Wales:</b> A society in which people's physical and mental well-being is maximised and in which choices and behaviours that benefit future health are understood.</p> <p><b>Public Health (Wales) Act, 2017:</b> Part 6 of the Act requires for public bodies to undertake a health impact assessment to assess the likely effect of a proposed action or decision on the physical or mental health of the people of Wales.</p>	<p>There is some perception that the development will negatively affect the local population, but this is not substantiated and hence there is no impact with regards to this well being goal.</p>	<p>Neutral</p>	<p>Ongoing liaison with community will help to reduce any negative perception, with an overall public benefit</p>	<p>Neutral</p>
<p><b>A Wales of cohesive communities:</b> Attractive, viable, safe and well-connected Communities.</p>	<p>The proposal supports the development of the whole business park which will make the community more viable in the longer term.</p>	<p>Good</p>	<p>Ongoing work to attract high quality business to the area to maximise growth and employment opportunities</p>	<p>Very Good</p>
<p><b>A globally responsible Wales:</b> A nation which, when doing anything to improve the economic, social, environmental and cultural well-being of Wales, takes account of whether doing such a thing may make a positive contribution to global well-being.</p> <p><b>Human Rights - is about being proactive (see guidance)</b></p> <p><b>UN Convention on the Rights of the Child:</b> The Convention gives rights to everyone under the age of 18, which include the right to be treated fairly and to be protected from discrimination; that organisations act for the best interest of the child; the right to life, survival and development; and the right to be heard.</p>	<p>The development fully supports increasing recycling within Powys in line with Welsh Government Targets and therefore contributes to preserving the global environment. Having a strategically located facility in the north will also reduce the carbon footprint due to reduced overall vehicle movements.</p>	<p>Very Good</p>	<p>N/A</p>	<p>Very Good</p>
<p><b>A Wales of vibrant culture and thriving Welsh language:</b> A society that promotes and protects culture, heritage and the Welsh language, and which encourages people to participate in the arts, and sports and recreation.</p>				
<p><i>Opportunities for persons to use the Welsh language, and treating the Welsh language no less favourable than the English language</i></p>	<p>N/A</p>	<p>Neutral</p>	<p>N/A</p>	<p>Neutral</p>
<p><i>Opportunities to promote the Welsh language</i></p>	<p>N/A</p>	<p>Neutral</p>	<p>N/A</p>	<p>Neutral</p>

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Well-being Goal	How does proposal contribute to this goal?	<b>IMPACT</b> Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	<b>IMPACT AFTER MITIGATION</b> Please select from drop down box below
<i>Welsh Language impact on staff</i>	N/A	Neutral	N/A	Neutral
<i>People are encouraged to do sport, art and recreation.</i>	N/A	Neutral	N/A	Neutral
<b>A more equal Wales:</b> A society that enables people to fulfil their potential no matter what their background or circumstances (including their socio economic background and circumstances).				
<i>Age</i>	N/A	Neutral	N/A	Neutral
<i>Disability</i>	N/A	Neutral	N/A	Neutral
<i>Gender reassignment</i>	N/A	Neutral	N/A	Neutral
<i>Marriage or civil partnership</i>	N/A	Neutral	N/A	Neutral
<i>Race</i>	N/A	Neutral	N/A	Neutral
<i>Religion or belief</i>	N/A	Neutral	N/A	Neutral
<i>Sex</i>	N/A	Neutral	N/A	Neutral
<i>Sexual Orientation</i>	N/A	Neutral	N/A	Neutral
<i>Pregnancy and Maternity</i>	N/A	Neutral	N/A	Neutral

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**Source of Outline Evidence to support judgements**

The Council has considerable previous experience of operating these bulking facilities at both Rhayader and Brecon, with few issues. The work to secure business on the rest of the site is well underway which will improve the economy of the locality.

7. How does your proposal impact on the council's other key guiding principles?

Principle	How does the proposal impact on this principle?	<b>IMPACT</b> Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	<b>IMPACT AFTER MITIGATION</b> Please select from drop down box below
<b>Sustainable Development Principle (5 ways of working)</b>				
<b>Long Term:</b> <i>Looking to the long term so that we do not compromise the ability of future generations to meet their own needs.</i>	Securing a bulking facility in the north of the County will ensure the sustainability of the recycling service providing the infrastructure to support the service in the long term.	Very Good	N/A	Very Good
<b>Collaboration:</b> <i>Working with others in a collaborative way to find shared sustainable solutions.</i>	Having the facility on this site will support the development of the rest of the business park and involve close working with Property and regeneration departments	Very Good	N/A	Very Good
<b>Involvement (including Communication and Engagement):</b> <i>Involving a diversity of the population in the decisions that affect them.</i>	It is recognised that there are residents who are opposed to the development of a recycling facility, which is often the case with such facilities. A full consultation has taken place as part of the planning process over and above the statutory requirements	Neutral	Ongoing liaison with community will help to reduce any negative perception, with an overall public benefit with the development of the business park	Good
<b>Prevention:</b> <i>Understanding the root causes of issues to prevent them from occurring.</i>	As above, it is recognised that there is some opposition to this development. Understanding the concerns is important to be able to effectively address them.	Neutral	Ongoing liaison with community will help to reduce any negative perception, with an overall public benefit with the development of the business park	Good
<b>Integration:</b> <i>Taking an integrated approach so that public bodies look at all the well-being goals in deciding on their well-being objectives.</i>	All well being goals have been considered with this proposal	Neutral	Working across Council functions will allow an integrated approach to the development of the whole site	Good

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Principle	How does the proposal impact on this principle?	<b>IMPACT</b> Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	<b>IMPACT AFTER MITIGATION</b> Please select from drop down box below
<b>Preventing Poverty:</b> Prevention, including helping people into work and mitigating the impact of poverty.	The development of the whole business park, supported by the bulking facility will provide employment opportunities to the local community.	Good	Ongoing work to attract high quality business to the area to maximise growth and employment opportunities	Very Good
<b>Unpaid Carers:</b> Ensuring that unpaid carers views are sought and taken into account	N/A	Neutral	N/A	Neutral
<b>Safeguarding:</b> Preventing and responding to abuse and neglect of children, young people and adults with health and social care needs who can't protect themselves.	N/A	Neutral	N/A	Neutral
<b>Impact on Powys County Council Workforce</b>	Staff would be relocated from existing recycling depots to the Abermule site	Neutral	Relocation allowances would be provided as appropriate	Neutral
<b>Source of Outline Evidence to support judgements</b>				
The Council has considerable previous experience of operating these bulking facilities at both Rhayader and Brecon, with few issues. The work to secure business on the rest of the site is well underway which will improve the economy of the locality.				

8. What is the impact of this proposal on our communities?

Severity of Impact on Communities	Scale of impact	Overall Impact
Low	Medium	Medium
<b>Mitigation</b>		
There will be some impact on the local community but only what would be expected with the development of the business park for any use. The impact that some residents are claiming is one of perception. There has already been considerable work done to reduce this negative perception, but is recognised that this needs to be an ongoing process.		

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9. How likely are you to successfully implement the proposed change?

Impact on Service / Council	Risk to delivery of the proposal	Inherent Risk
Low	Low	Low
Mitigation		
Not developing this facility will result in significant risk to the authority in terms of having appropriate infrastructure to meet the Welsh Government statutory recycling targets. The risk to delivery is low as planning permission is already in place.		

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Risk Identified	Inherent Risk Rating	Mitigation	Residual Risk Rating
If Cabinet does not approve the proposal to continue with the development, an alternative location will be required which will require significant extra resources and time	High	Additional capital funding will need to be sought	High
If the proposal is not approved, the current arrangements are not sustainable	High	Liaise with Natural Resources Wales and current third party contractor	Medium
	Choose an item.		Choose an item.
Overall judgement (to be included in project risk register)			
Very High Risk	High Risk	Medium Risk	Low Risk
			X

10. Overall Summary and Judgement of this Impact Assessment?

Outline Assessment (to be inserted in cabinet report)	Cabinet Report Reference:
There is no adverse impact in terms of equality with the proposal, although it is recognised that there is a negative perception from parts of the community. This will need to be mitigated through continued liaison with the community. The overall impact of the development will be positive in terms of the additional employment and regeneration opportunities to the local area.	

11. Is there additional evidence to support the Impact Assessment (IA)?

What additional evidence and data has informed the development of your proposal?
The Council has considerable previous experience of operating these bulking facilities at both Rhayader and Brecon, with few issues. The work to secure business on the rest of the site is well underway which will improve the economy of the locality.

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12. On-going monitoring arrangements?

**What arrangements will be put in place to monitor the impact over time?**

The impact over time will be monitored through continued community liaison with the community council and local member. It will also be monitored through any feedback received from the community.

**Please state when this Impact Assessment will be reviewed.**

A review will take place at least annually once the facility is operational.

13. Sign Off

Position	Name	Signature	Date
Impact Assessment Lead:	Ashley Collins		16 <sup>th</sup> May 2019
Head of Service:	Adrian Jervis		16 <sup>th</sup> May 2019
Director:	Nigel Brinn		16 <sup>th</sup> May 2019
Portfolio Holder:	Phyl Davies		16 <sup>th</sup> May 2019

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14. Governance

Decision to be made by	Date required
Cabinet	21 <sup>st</sup> May 2019

**FORM ENDS**

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